



Durvalumab (new therapeutic indication: primary advanced or recurrent endometrial cancer, combination with carboplatin and paclitaxel; maintenance treatment, combination with Olaparib)

Resolution of: 20 February 2025
Entry into force on: 20 February 2025
Federal Gazette, BAnz 31 03 2025 B3

valid until: unlimited

New therapeutic indication (according to the marketing authorisation of 26 July 2024):

IMFINZI in combination with carboplatin and paclitaxel is indicated for the first-line treatment of adults with primary advanced or recurrent endometrial cancer who are candidates for systemic therapy, followed by maintenance treatment with IMFINZI in combination with olaparib in endometrial cancer that is mismatch repair proficient (pMMR).

Therapeutic indication of the resolution (resolution of 20 February 2025):

See new therapeutic indication according to marketing authorisation.

1. Additional benefit of the medicinal product in relation to the appropriate comparator therapy

Adult patients with primary advanced endometrial carcinoma (Stage III or IV) or recurrent endometrial carcinoma with mismatch repair proficiency (pMMR) who:

- have not yet received systemic therapy as postoperative or adjuvant therapy for treatment of the primary advanced disease,
- have not yet received chemotherapy for treatment of the recurrence.

Appropriate comparator therapy:

- Carboplatin + paclitaxel followed by monitoring wait-and-see approach

Extent and probability of the additional benefit of durvalumab in combination with carboplatin and paclitaxel followed by maintenance treatment with durvalumab in combination with olaparib versus carboplatin + paclitaxel followed by monitoring wait-and-see approach:

a) Patients with newly diagnosed disease:

Indication of a considerable additional benefit

b) Patients with recurrent disease:

An additional benefit is not proven.

Study results according to endpoints:¹

Adult patients with primary advanced endometrial carcinoma (Stage III or IV) or recurrent endometrial carcinoma with mismatch repair proficiency (pMMR) who:

- have not yet received systemic therapy as postoperative or adjuvant therapy for treatment of the primary advanced disease,
- have not yet received chemotherapy for treatment of the recurrence.

a) Patients with newly diagnosed disease:

Summary of results for relevant clinical endpoints

| Endpoint category | Direction of effect/ risk of bias | Summary |
|--|--------------------------------------|--|
| Mortality | ↑↑ | Advantage in overall survival. |
| Morbidity | ↓ | Disadvantages for dyspnoea, appetite loss, constipation and change in taste |
| Health-related quality of life | ↔ | There is no relevant difference for the benefit assessment. |
| Side effects | ↔ | There is no relevant difference for the benefit assessment. In detail, disadvantage in specific AEs. |
| Explanations: ↑: statistically significant and relevant positive effect with low/unclear reliability of data ↓: statistically significant and relevant negative effect with low/unclear reliability of data ↑↑: statistically significant and relevant positive effect with high reliability of data ↓↓: statistically significant and relevant negative effect with high reliability of data ↔: no statistically significant or relevant difference ∅: No data available. n.a.: not assessable | | |

¹ Data from the dossier assessment of the Institute for Quality and Efficiency in Health Care (IQWiG) (A24-86) unless otherwise indicated.

b) Patients with recurrent disease:

Summary of results for relevant clinical endpoints

| Endpoint category | Direction of effect/ risk of bias | Summary |
|---|-----------------------------------|--|
| Mortality | ↔ | There is no relevant difference for the benefit assessment. |
| Morbidity | ↓ | Disadvantages for dyspnoea, nausea and vomiting, appetite loss, constipation and change in taste |
| Health-related quality of life | ↔ | There is no relevant difference for the benefit assessment. |
| Side effects | ↔ | There is no relevant difference for the benefit assessment. In detail, disadvantage in specific AEs. |
| <p>Explanations:</p> <p>↑: statistically significant and relevant positive effect with low/unclear reliability of data</p> <p>↓: statistically significant and relevant negative effect with low/unclear reliability of data</p> <p>↑↑: statistically significant and relevant positive effect with high reliability of data</p> <p>↓↓: statistically significant and relevant negative effect with high reliability of data</p> <p>↔: no statistically significant or relevant difference</p> <p>∅: No data available.</p> <p>n.a.: not assessable</p> | | |

DUO-E study: ongoing, three-arm, randomised, double-blind phase III study

- Carboplatin + paclitaxel, followed by placebo² (arm A) **vs**
- Durvalumab + carboplatin + paclitaxel, followed by maintenance treatment with durvalumab + placebo (arm B) **vs**
- Durvalumab + carboplatin + paclitaxel, followed by maintenance treatment with durvalumab + olaparib (arm C)

Relevant sub-population: Proficient mismatch repair (pMMR) patients (arm A vs arm C)

² The placebo comparison conducted in maintenance treatment in arm A of the DUO-E study adequately corresponds to the implementation of the monitoring wait-and-see approach in the appropriate comparator therapy.

Mortality

| Endpoint | Durvalumab + carboplatin + paclitaxel ^a | | Carboplatin + paclitaxel ^b | | Intervention vs control |
|---|--|---|---------------------------------------|---|--|
| | N ^c | Median time to event in months [95% CI] <i>Patients with event n (%)</i> | N ^c | Median time to event in months [95% CI] <i>Patients with event n (%)</i> | Hazard ratio [95% CI] p value ^d Absolute difference (AD) ^e |
| Overall survival | | | | | |
| | 191 | n.r. 46 (24.1) | 192 | 25.9 [25.1; n.c.] 64 (33.3) | 0.68 [0.46; 0.99] 0.044 |
| Effect modification for the “disease status at baseline” characteristic | | | | | |
| Recurrent | 99 | n.r. 25 (25.3) | 101 | n.r. 26 (25.7) | 1.04 [0.60; 1.81] 0.883 |
| Newly diagnosed | 92 | n.r. 21 (22.8) | 91 | 25.1 [17.4; n.c.] 38 (41.8) | 0.45 [0.26; 0.77] 0.003 |
| | | | | | Interaction: 0.033 |

Morbidity

| Progression-free survival (PFS) | | | | | |
|---|-----|---------------------------------|-----|-------------------------------|--|
| | 191 | 15.0 [12.4; 18.0] 108 (56.5) | 192 | 9.7 [9.2; 10.1] 148 (77.1) | 0.57 [0.44; 0.73] < 0.0001 AD: +5.3 months |
| Symptomatology (time to 1st deterioration) | | | | | |
| EORTC QLQ-C30 ^f | | | | | |
| Fatigue | 163 | 1.3 [0.8; 1.4] 127 (66.5) | 149 | 1.4 [1.3; 2.0] 122 (63.5) | 0.98 [0.76; 1.26] 0.859 |
| Nausea and vomiting | 163 | 2.8 [2.2; 3.5] 110 (57.6) | 149 | 6.0 [3.6; 9.6] 81 (42.2) | 1.60 [1.20; 2.15] 0.002 AD: -3.2 months |
| Effect modification for the “disease status at baseline” characteristic | | | | | |
| Recurrent | 99 | 2.8 [1.4; 4.1] 63 (63.6) | 101 | 7.0 [3.6; n.c.] 39 (38.6) | 2.16 [1.45; 3.25] < 0.001 AD: -4.2 months |
| Newly diagnosed | 92 | 3.4 [2.7; 5.1] 47 (51.1) | 91 | 5.2 [2.1; 9.6] 42 (46.2) | 1.17 [0.77; 1.78] 0.473 |
| | | | | | Interaction: 0.036 |
| Pain | 163 | 3.5 [2.1; 6.0] 98 (51.3) | 149 | 2.8 [2.1; 4.1] 100 (52.1) | 0.81 [0.61; 1.08] 0.153 |

| | | | | | |
|---|-------------------------------|-------------------------------|-----|-------------------------------|--|
| Dyspnoea | 163 | 2.9 [2.1; 4.2] 103 (53.9) | 149 | 4.2 [3.4; 8.7] 81 (42.2) | 1.37 [1.02; 1.84] 0.037 AD: -1.3 months |
| Insomnia | 163 | 5.1 [3.4; 17.0] 78 (40.8) | 149 | 9.0 [3.5; 15.1] 71 (37.0) | 1.05 [0.76; 1.46] 0.744 |
| Appetite loss | 163 | 3.4 [2.7; 4.2] 110 (57.6) | 149 | 7.7 [4.1; 14.4] 73 (38.0) | 1.74 [1.29; 2.35]; < 0.001 AD: -3.3 months |
| Constipation | 163 | 3.5 [2.1; 6.0] 97 (50.8) | 149 | 9.7 [3.5; n.c.] 68 (35.4) | 1.52 [1.12; 2.09] 0.008 AD: -6.3 months |
| Diarrhoea | 163 | 6.1 [4.1; 12.5] 80 (41.9) | 149 | 5.1 [3.5; 8.8] 79 (41.1) | 0.93 [0.68; 1.28] 0.657 |
| EORTC QLQ-EN24 ^f | | | | | |
| Lymphoedema | 156 | 2.0 [1.4; 2.2] 115 (60.2) | 148 | 2.1 [1.5; 2.9] 101 (52.6) | 1.33 [1.01; 1.74] 0.051 |
| Urological symptoms | 156 | 7.0 [4.1; 14.2] 73 (38.2) | 148 | 9.6 [6.0; n.c.] 66 (34.4) | 1.13 [0.81; 1.58] 0.482 |
| Gastrointestinal symptoms | 156 | 4.2 [2.8; 13.3] 78 (40.8) | 148 | 9.6 [6.8; 18.2] 66 (34.4) | 1.33 [0.95; 1.85] 0.094 |
| Sexual/ vaginal problems | No suitable data ^g | | | | |
| Back and pelvic pain | 156 | 15.1 [7.8; n.c.] 63 (33.0) | 148 | 10.5 [6.9; 17.9] 63 (32.8) | 1.02 [0.71; 1.45] 0.929 |
| Tingling/ numbness | 156 | 1.4 [0.8; 1.4] 120 (62.8) | 148 | 1.4 [0.9; 1.4] 117 (60.9) | 0.94 [0.72; 1.22] 0.605 |
| Muscular pain | 156 | 2.1 [1.4; 2.8] 110 (57.6) | 148 | 1.9 [1.4; 2.2] 109 (56.8) | 0.86 [0.66; 1.13] 0.272 |
| Hair loss | 156 | 0.7 [n.c.] 148 (77.5) | 148 | 0.7 [n.c.] 141 (73.4) | 1.03 [0.81; 1.30] 0.827 |
| Change in taste | 156 | 1.4 [1.4; 2.2] 118 (61.8) | 148 | 2.1 [1.4; 4.2] 87 (45.3) | 1.55 [1.17; 2.06] 0.003 AD: -0.5 months |
| PGIS ^h | 156 | 4.1 [3.4; 9.7] 80 (41.9) | 147 | 8.7 [4.2; 16.1] 69 (35.9) | 1.19 [0.86; 1.65] 0.282 |
| Health status (time to 1st deterioration) | | | | | |
| EQ-5D VAS ^j | 156 | 4.1 [3.4; 9.7] 80 (41.9) | 147 | 8.7 [4.2; 16.1] 69 (35.9) | 1.19 [0.86; 1.65] 0.282 |

| | |
|------|-------------------------------|
| PGIC | No suitable data ⁱ |
|------|-------------------------------|

Health-related quality of life

| EORTC QLQ-C30 ^{k,l} | | | | | |
|------------------------------------|-------------------------------|------------------------------|-----|-------------------------------|----------------------------|
| Global health status | 163 | 3.5 [2.7; 5.1] 96 (50.3) | 149 | 3.4 [2.1; 4.2] 97 (50.5) | 0.94 [0.71; 1.25] 0.707 |
| Physical functioning | 163 | 2.8 [2.2; 3.5] 103 (53.9) | 149 | 2.9 [2.1; 3.6] 98 (51.0) | 0.96 [0.73; 1.27] 0.812 |
| Role functioning | 163 | 2.1 [1.4; 2.7] 116 (60.7) | 149 | 1.6 [1.4; 2.1] 115 (59.9) | 0.92 [0.71; 1.20] 0.557 |
| Emotional functioning | 163 | 6.0 [3.5; 13.4] 77 (40.3) | 149 | 15.2 [7.1; n.c.] 61 (31.8) | 1.24 [0.89; 1.74] 0.209 |
| Cognitive functioning | 163 | 2.7 [2.1; 2.9] 111 (58.1) | 149 | 3.4 [2.2; 4.3] 94 (49.0) | 1.23 [0.93; 1.62] 0.153 |
| Social functioning | 163 | 2.2 [1.6; 2.9] 107 (56.0) | 149 | 2.8 [2.1; 3.6] 92 (47.9) | 1.17 [0.88; 1.55] 0.288 |
| EORTC QLQ-EN24 ^k | | | | | |
| Libido ^l | 156 | n.r. 36 (18.8) | 148 | n.r. 34 (17.7) | 1.01 [0.63; 1.62] 0.983 |
| Sexual activity ^l | 156 | n.r. 25 (13.1) | 148 | n.r. 33 (17.2) | 0.68 [0.40; 1.14] 0.147 |
| Sexual pleasure ^k | No suitable data ^g | | | | |
| Negative body image ^{f,m} | 156 | 1.4 [1.0; 1.5] 117 (61.3) | 148 | 1.4 [1.4; 2.1] 100 (52.1) | 1.27 [0.97; 1.67] 0.080 |

Side effects

| Endpoint | Durvalumab + carboplatin + paclitaxel ^a | | Carboplatin + paclitaxel ^b | | Intervention vs control |
|--|--|---|---------------------------------------|---|--|
| | N ^c | Median time to event in months [95% CI] <i>Patients with event n (%)</i> | N ^c | Median time to event in months [95% CI] <i>Patients with event n (%)</i> | Hazard ratio [95% CI] p value ^d Absolute difference (AD) ^e |
| Total adverse events (presented additionally)^a | | | | | |
| | 191 | 0.1 [0.1; 0.1] 190 (99.5) | 190 | 0.1 [0.1; 0.1] 190 (100) | – |
| Serious adverse events (SAE) | | | | | |
| | 191 | 24.7 [24.7; n.c.] 69 (36.1) | 190 | n.r. 58 (30.5) | 1.14 [0.80; 1.62] 0.470 |
| Severe adverse events (CTCAE grade 3 or 4) | | | | | |
| | 191 | 3.4 [2.3; 6.2] 129 (67.5) | 190 | 5.3 [3.1;12.2] 104 (54.7) | 1.28 [0.99; 1.66] 0.063 |
| Therapy discontinuation due to adverse events | | | | | |
| | 191 | n.r. 47 (24.6) | 190 | n.r. 37 (19.5) | 1.19 [0.78; 1.85] 0.418 |
| Specific adverse events | | | | | |
| PRO-CTCAE | No suitable data ⁱ | | | | |
| Immune-mediated AEs (presented additionally) | No suitable data ⁱ | | | | |
| Immune-mediated SAEs | No suitable data ⁱ | | | | |
| Immune-mediated severe AEs ^o | No suitable data ⁱ | | | | |
| MDS/ AML (SAEs) ^o | 191 | n.r. 0 (0) | 190 | n.r. 0 (0) | – |
| Pneumonitis (severe AEs) ^o ^p | 191 | n.r. 3 (1.6) | 190 | n.r. 0 (0) | n.c. 0.112 |
| Anaemia (PT, severe AEs) ^o | 191 | n.r. 46 (24.1) | 190 | n.r. 24 (12.6) | 1.96 [1.21; 3.26] 0.007 |

- ^a Followed by maintenance treatment with durvalumab + olaparib
- ^b Followed by maintenance treatment with placebo
- ^c For the endpoints of morbidity and health-related quality of life: The information provided by the pharmaceutical company on the patients included in the time-to-event analyses is implausible when compared with the MMRM analyses. The number of patients who were included in the MMRM analyses for the change from the start of the study at a minimum of one time point was specified. Only these patients can contribute data to the time-to-event analysis.
- ^d HR and CI: Cox model with proportional hazards; p value: log-rank test; for all analyses except for the operationalisations on side effects, the calculations were stratified by disease status (newly diagnosed vs recurrent) and region (Asia vs rest of the world).
- ^e Indication of absolute difference (AD) only in case of statistically significant difference; own calculation
- ^f An increase by ≥ 10 points compared to the start of the study is considered a clinically relevant deterioration (scale range: 0 to 100).
- ^g No suitable data available, as a maximum of 29 vs 25 patients (15% vs 13%) had a baseline value and another value in the course of the study.
- ^h An increase by ≥ 1 point compared to the start of the study is considered a clinically relevant deterioration (range of values from "no symptoms" to "very severe"; the scale was converted by the pharmaceutical company into numerical values from 1 ["no symptoms"] to 6 ["very severe"] for the analyses).
- ⁱ No suitable data available; for justification, see section I 4.1 of the present dossier assessment
- ^j A decrease by ≥ 15 points compared to the start of the study is considered a clinically relevant deterioration (scale range: 0 to 100).
- ^k Time to 1st deterioration
- ^l A decrease by ≥ 10 points compared to the start of the study is considered a clinically relevant deterioration (scale range: 0 to 100).
- ^m In deviation from the pharmaceutical company's indication, this scale is not assigned to symptomatology, but to health-related quality of life.
- ⁿ Events to be assigned to the progression of the underlying disease were not collected as AEs according to the study protocol
- ^o Operationalised as CTCAE grade ≥ 3
- ^p The operationalisation of the AEs of special interest collected in the study is considered; for explanations, see section I 4.1 of this dossier assessment

Abbreviations used:

AD = absolute difference; AML = acute myeloid leukaemia; CTCAE = Common Terminology Criteria for Adverse Events; EORTC = European Organisation for Research and Treatment of Cancer; HR = hazard ratio; CI = confidence interval; MDS = myelodysplastic syndrome; MMRM = mixed model for repeated measures; N = number of patients contributing data to the analysis; n = number of patients with (at least one) event; n.c. = not calculable; n.r. = not achieved; PGIC = Patient Global Impression of Change; PGIS = Patient Global Impression of Severity; pMMR = proficient mismatch repair; PRO-CTCAE = Patient-Reported Outcomes Version of the Common Terminology Criteria for Adverse Events; PT = preferred term; PC = pharmaceutical company; QLQ-C30 = Quality of Life Questionnaire-Core 30; QLQ-EN24 = Quality of Life Questionnaire - Endometrial Cancer Module 24; RCT = randomised controlled trial; SAE = serious adverse event; AE = adverse event; VAS = visual analogue scale; vs = versus

2. Number of patients or demarcation of patient groups eligible for treatment

Adult patients with primary advanced endometrial carcinoma (Stage III or IV) or recurrent endometrial carcinoma with mismatch repair proficiency (pMMR) who:

- have not yet received systemic therapy as postoperative or adjuvant therapy for treatment of the primary advanced disease,
- have not yet received chemotherapy for treatment of the recurrence.

approx. 990 - 1,810 patients

3. Requirements for a quality-assured application

The requirements in the product information are to be taken into account. The European Medicines Agency (EMA) provides the contents of the product information (summary of product characteristics, SmPC) for Imfinzi (active ingredient: durvalumab) at the following publicly accessible link (last access: 5 November 2024):

https://www.ema.europa.eu/en/documents/product-information/imfinzi-epar-product-information_en.pdf

Treatment with durvalumab should only be initiated and monitored by specialists in internal medicine, haematology, and oncology, specialists in gynaecology, and other specialists participating in the Oncology Agreement, all of whom are experienced in the treatment of patients with endometrial cancer.

4. Treatment costs

Annual treatment costs:

Adult patients with primary advanced endometrial carcinoma (Stage III or IV) or recurrent endometrial carcinoma with mismatch repair proficiency (pMMR) who:

- have not yet received systemic therapy as postoperative or adjuvant therapy for treatment of the primary advanced disease,
- have not yet received chemotherapy for treatment of the recurrence.

| Designation of the therapy | Annual treatment costs/ patient |
|---|---------------------------------|
| Medicinal product to be assessed: | |
| Durvalumab in combination with carboplatin and paclitaxel | |
| Durvalumab | € 17,845.36 – € 26,768.04 |
| Carboplatin | € 1,268.44 – € 2,370.00 |
| Paclitaxel | € 3,573.72 – € 5,360.58 |
| Maintenance treatment with durvalumab and olaparib | |

| Designation of the therapy | Annual treatment costs/ patient |
|--|---------------------------------|
| Durvalumab | € 50,655.24 – € 59,594.40 |
| Olaparib | € 38,349.68 – € 45,088.96 |
| Total | € 123,503.54 – € 127,370.88 |
| Appropriate comparator therapy: | |
| Carboplatin + paclitaxel | |
| Carboplatin | € 6,873.00 |
| Paclitaxel | € 15,545.68 |
| Total | € 22,418.68 |

Costs after deduction of statutory rebates (LAUER-TAXE®) as last revised: 1 February 2025)

Costs for additionally required SHI services: not applicable

Other SHI services:

| Designation of the therapy | Type of service | Costs/ unit | Number/ cycle | Number/ patient/ year | Costs/ patient/ year |
|---|---|-------------|---------------|-----------------------|----------------------|
| Medicinal product to be assessed: | | | | | |
| Durvalumab in combination with carboplatin and paclitaxel | | | | | |
| Durvalumab | Surcharge for the preparation of a parenteral solution containing monoclonal antibodies | € 100 | 1 | 4 – 6 | € 400 – € 600 |
| Paclitaxel | Surcharge for production of a parenteral preparation containing cytostatic agents | € 100 | 1 | 4 – 6 | € 400 – € 600 |
| Carboplatin | Surcharge for production of a parenteral preparation containing cytostatic agents | € 100 | 1 | 4 – 6 | € 400 – € 600 |
| Maintenance treatment with durvalumab and olaparib | | | | | |
| Durvalumab | Surcharge for the preparation of a | € 100 | 1 | 8.5 – 10.0 | € 850 – |

| Designation of the therapy | Type of service | Costs/ unit | Number/ cycle | Number/ patient/ year | Costs/ patient/ year |
|--|---|-------------|---------------|-----------------------|----------------------|
| | parenteral solution containing monoclonal antibodies | | | | € 1,000 |
| Appropriate comparator therapy: | | | | | |
| Carboplatin + paclitaxel | | | | | |
| Paclitaxel | Surcharge for production of a parenteral preparation containing cytostatic agents | € 100 | 1 | 17.4 | € 1,740 |
| Carboplatin | Surcharge for production of a parenteral preparation containing cytostatic agents | € 100 | 1 | 17.4 | € 1,740 |

5. Designation of medicinal products with new active ingredients according to Section 35a, paragraph 3, sentence 4 SGB V that can be used in a combination therapy with the assessed medicinal product

In the context of the designation of medicinal products with new active ingredients pursuant to Section 35a, paragraph 3, sentence 4 SGB V, the following findings are made:

Adult patients with primary advanced endometrial carcinoma (Stage III or IV) or recurrent endometrial carcinoma with mismatch repair proficiency (pMMR) who:

- have not yet received systemic therapy as postoperative or adjuvant therapy for treatment of the primary advanced disease,
- have not yet received chemotherapy for treatment of the recurrence.

The following medicinal products with new active ingredients that can be used in a combination therapy with durvalumab in the therapeutic indication of the resolution on the basis of the marketing authorisation under Medicinal Products Act are named (active ingredients and invented names) in accordance with Section 35a, paragraph 3, sentence 4 SGB V:

- Olaparib (Lynparza)

The designation of combinations exclusively serves the implementation of the combination discount according to Section 130e SGB V between health insurance funds and pharmaceutical companies. The findings made neither restrict the scope of treatment required to fulfil the medical treatment mandate, nor do they make statements about expediency or economic feasibility.

II. In Annex XIIa of the Pharmaceuticals Directive, the following information shall be added in alphabetical order:

"Active ingredient of the assessed medicinal product

Durvalumab

Resolution according to Section 35a paragraph 3 SGB V from

20 February 2025

Therapeutic indication of the resolution

IMFINZI in combination with carboplatin and paclitaxel is indicated for the first-line treatment of adults with primary advanced or recurrent endometrial cancer who are candidates for systemic therapy, followed by maintenance treatment with IMFINZI in combination with olaparib in endometrial cancer that is mismatch repair proficient (pMMR).

Patient group

Adult patients with primary advanced endometrial carcinoma (Stage III or IV) or recurrent endometrial carcinoma with mismatch repair proficiency (pMMR) who:

- have not yet received systemic therapy as postoperative or adjuvant therapy for treatment of the primary advanced disease,
- have not yet received chemotherapy for treatment of the recurrence.

Naming of medicinal products with new active ingredients according to Section 35a, paragraph 3, sentence 4 SGB V (active ingredients and invented names²)

Olaparib (Lynparza)

Period of validity of the designation (since... or from... to)

Since 20 February 2025

The designation of combinations exclusively serves the implementation of the combination discount according to Section 130e SGB V between health insurance funds and pharmaceutical companies. The findings made neither restrict the scope of treatment required to fulfil the medical treatment mandate, nor do they make statements about expediency or economic feasibility.